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ATTORNEY GENERAL OF NEW JERSEY
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Attorney for the Board of Nursing

FILED
JUN 0 5 2013

N.J. BOARD OF NURSING

By: DAG Susan Carboni Tel. (973) 648-2894

STATE OF NEW JERSEY
DEPARTMENT OF LAW & PUBLIC SAFETY
DIVISION OF CONSUMER AFFAIRS
BOARD OF NURSING

IN THE MATTER OF THE SUSPENSION : OR REVOCATION OF THE LICENSE OF :

Administrative Action

RICHARD DOWNING, R.N. LICENSE # NR 13562300

ORDER OF SUSPENSION OF LICENSE

TO PRACTICE AS A
REGISTERED NURSE (R.N.)IN THE
STATE OF NEW JERSEY

This matter was opened to the New Jersey State Board of Nursing (" Board") upon the receipt of information indicating the following;

1. Respondent, Richard Downing, is the holder of License No. NR 13562300 and is a registered nurse in the State of New Jersey.

- 2. Respondent entered into a private letter agreement with the Board, which he signed on or about December 12, 2012. (Exhibit A) The agreement required respondent to enroll in the Recovery and Monitoring Program of New Jersey (RAMP), undergo evaluation and monitoring, agree to follow recommendations by RAMP for further treatment, and to refrain from the use of any and all potentially addictive substances. (Exhibit A, ¶¶2, 6, and 10.) The agreement was to have the force and effect of a Board Order within the intendment of N.J.A.C. 13:45C-1.4. In the event that the Board received reliable information that respondent had acted in violation of the RAMP contract and/or the agreement, the agreement was no longer to remain confidential.
- 3. In a communication date March 22, 2013, RAMP's Interim Director advised the Board that respondent had not enrolled in RAMP and was not participating in the program. (Exhibit B)
- 4. On or about May 23, 2013, a letter issued by overnight and regular mail to respondent at her address of record, advising respondent that the Board had received credible information indicating that he was not in compliance with the private letter agreement, and advising him to forward within five days any proof that he was currently in compliance with RAMP. The overnight mailing was delivered on May 24, 2013. The regular mailing was not returned. No response has been received to date. (Exhibit C)
  - 5. The private letter agreement signed by respondent

provided for automatic suspension of respondent's nursing license upon receipt of reliable information indicating that respondent has violated any term of the private letter agreement. (Exhibit A, ¶13)

6. A certification from RAMP's Director dated May 30, 2013 indicates that respondent did not complete enrollment in RAMP and has not been participating in the RAMP program. (Exhibit D)

IT IS on this 5th day of June , 2013 HEREBY ORDERED that:

- 1. Respondent's license to practice nursing in the State of New Jersey shall be and hereby is suspended for his violation of the private letter agreement, which is deemed a violation of a Board Order within the intendment of N.J.A.C. 13:45C-1.4 and N.J.S.A. 45:1-21(e).
- 2. Respondent may, under the terms of the private letter agreement, upon notice, request a hearing on the sole issue of whether respondent has failed to comply with the terms of the private letter agreement.
- 3. In the event that respondent seeks reinstatement of his New Jersey nursing license at any future time, the Board shall not entertain any application for reinstatement without respondent's demonstrating that he is in full compliance with the

terms and conditions of the private letter agreement and with any agreement with RAMP.

NEW JERSEY STATE BOARD OF NURSING

By:

Patricia Ann Murphy, PhD, APN, C Board President

### EXHIBIT

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KIM GUADAGNO

### New Jersey Office of the Attorney General

Division of Consumer Affairs New Jersey Board of Nursing 124 Halsey Street, 6<sup>th</sup> Floor, Newark NJ 07102 www.njconsumeraffairs.gov/medical/nursing.htm

### NOT FOR PUBLIC DISCLOSURE

JEFFREY S. CHIESA

Attorney General

ERIC T. KANEFSKY

Acting Director

Mailing Address: P.O. Box 45010 Newark, NJ 07101 (973) 504-6430

#### Regular Mail

November 19, 2012

Mr. Richard Downing 168 Manhattan St. Staten Island, NY 10307 #26NR13562300

Re: Private letter agreement

Dear Mr. Downing:

The New Jersey Board of Nursing and/or RAMP has reviewed information which reveals that you may have problems related to mental health and/or substance abuse that could have affected and/or might subsequently affect your nursing activities. The Board has therefore authorized me to propose to resolve this matter by private letter agreement. However, if this agreement is not returned signed within fifteen (15) days, this offer may be withdrawn. Moreover this offer of private resolution is premised on the information of which the Board and/or RAMP is currently aware, i.e., that the Board was advised on 11/14/2012 by St. Michael's Medical Center that you were confronted about suspected diversion of Dilaudid. In addition, when confronted you did not object, but instead you left the premises. In the event that information emerges indicating that the dimensions of the problem are greater than indicated above, or that your conduct results in a criminal conviction, the Board reserves the right, in light of its responsibilities, to take public disciplinary action. Except as indicated above, or if the Board receives reliable information indicating that you have violated this agreement, the Board will shall maintain the confidentiality of this letter agreement.

In order to determine how to finally resolve this matter, the Board requests that you sign this document in order to indicate that you:

- 1. Agree to undergo a comprehensive mental health and substance abuse evaluation to be conducted by a qualified mental health evaluator as recommended by the Recovery and Monitoring Program of New Jersey (RAMP) within 30 days hereof, if required by RAMP. Agree that the evaluator shall prepare a report which shall include an evaluation of your mental health condition and substance use history (if any), whether you are able to safely and competently practice nursing, and said report shall include recommendations for further treatment and monitoring, if applicable, including the need for continued random urine screens, or limitations of practice.
- 2. Agree to enroll in RAMP (The Recovery and Monitoring Program) for a minimum of 90 days during which time you shall be required to undergo random observed urine screens panel or

Your failure to submit to or provide a urine or hair sample when requested, failure to supply reports on a timely basis, and failure to attend peer support meetings shall be deemed to be a violation of the terms of this agreement, as shall other violations of your RAMP contract.

- 3. Agree to arrange for the aforementioned comprehensive mental health and substance abuse evaluation report to be forwarded to the Board and to RAMP within 30 days hereof.
- 4. Agree that RAMP shall notify the Board immediately if you become noncompliant with the program requirements and provide the Board with a copy of all documents relating thereto.
- 5. Agree to submit complete copies of the RAMP Initial Application form and RAMP Agreement form to the Board within 30 days hereof.
- 6. Agree to follow the recommendations (if any) by RAMP and/or the evaluator for further treatment, which may include inpatient or intensive outpatient treatment, and/or more lengthy enrollment in RAMP, and to limit your nursing practice if recommended by RAMP. This may include your placing your nursing license into inactive status.
- 7. Agree to be responsible for all costs of the comprehensive mental health and substance abuse evaluation, urine screens, the enrollment participation fees associated with RAMP and/or further treatment and monitoring, if applicable.
- 8. Agree that until successful completion of RAMP you will notify RAMP in writing of any change of employment within 10 days of being terminated, resigning or taking a leave of absence from any place of nursing employment. Also you will notify the Board in writing of any change in name or official address of record within ten days thereof.
- 9. Agree to notify the Board in writing if you are arrested, indicted or convicted of any crime or offense within 10 days thereof.
- 10. Agree to refrain from the use of any and all potentially addictive substances except as prescribed by an authorized health care practitioner. You shall report any such use to RAMP in writing within five days of receiving such a prescription together with the name of the prescribing health care practitioner, the name of the drug, the quantity, frequency, length and reason for its use.
- 11. Agree that your signature on this agreement shall specifically constitute a waiver of confidentiality of documents and information forwarded by the Board to RAMP and by RAMP to the Board, and received pursuant to this agreement, so as to permit their use, and use of this private letter agreement, in any proceeding regarding your license in the event you violate any provision of this agreement.
- 12. Agree that you shall remain in RAMP until successful completion of or release from the program. Agree that unless you have successfully completed RAMP, and received written notification from the Board that you are relieved of the requirements of this letter agreement, you may not modify the conditions of this agreement without submitting a written petition to the Board providing a detailed explanation of the basis for your modification request, and then entering into a new, modified agreement with the Board which may not necessarily be confidential.

13. Agree that any deviation from the terms of this private letter agreement without the prior written consent of the Board shall constitute a failure to comply with the terms of this agreement. Upon receipt of any reliable information indicating that you have violated any term of this agreement, your nursing license may be automatically suspended by the Board. You may, upon notice, request a hearing to contest the entry of such an order. At any such hearing the sole issue shall be whether any of the information received regarding your violation of the agreement was materially false. In addition, the Board reserves the right to bring further disciplinary action.

Upon your forwarding this signed agreement, of which you should retain a copy, to my attention, you should immediately contact Wendy Summers, at (609)883-5335, Extension 23, leaving a message with a telephone number where you may be contacted. In the event that there is no response within 48 hours, you may contact Jamie Smith, RAMP's Interim Director, at (609)883-5335, Extension 20, and leave a message with a contact number. Be prepared to forward a copy of this letter to RAMP. You will be promptly contacted and advised as to how to proceed in order to enroll in RAMP, and to obtain the written evaluation. This agreement and any resulting evaluation shall remain confidential unless you fail to abide by its terms. This agreement shall have the force and effect of a Board Order within the intendment of N.J.A.C. 13:45C-1.4.

Very truly yours,

By:

Patricia A. Murphy, PhD, APN

Board President

I have read the above agreement and agree to be bound by its terms.

Richard Downing

Date

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609-883-5335 | Fax 609-883-1544 Peer Assistance Hotline: 800-662-0108

www.NJSNA.org

Patricia A. Barnett, RN, JD Chief Executive Officer Jamie Smith, MSN, RN, MSN Interim RAMP Director

March 22, 2013

Mr. George Hebert, RN, MA Executive Director New Jersey Board of Nursing 124 Halsey Street 6<sup>th</sup> Floor Newark, NJ 07102

RE: Richard Downing RAMP# 3346 License # 26NR13562300

Dear Mr. Hebert,

This is letter is to notify you that Richard Downing RAMP participant # 3346 has been non-compliant and has failed to return his PLA and his RAMP enrollment paperwork or to enroll in RAMP monitoring.

At this time RAMP cannot assure the BON or the public that he is safe to practice. Please feel free to contact me with any questions or need clarification. Please feel free to contact me with any questions.

Sincerely,

Jamie Smith MSN, RN, CCRN Interim RAMP Director

Cc: Deborah Zuccarelli RN, NJ BON Nicole Peteet-Davis

# EXHIBIT

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### State of New Jersey

CHRIS CHRISTIE

Governor

KIM GUADAGNO Lt. Governor OFFICE OF THE ATTORNEY GENERAL
DEPARTMENT OF LAW AND PUBLIC SAFETY
DIVISION OF LAW
PO Box 45029
Newark, NJ 07101

JEFFREY S. CHIESA Attorney General

CHRISTOPHER S. PORRINO Director

May 23, 2013

By regular and overnight mail Mr. Richard Downing 168 Manhattan Street Staten Island, NY 10307

Re: Noncompliance with private letter agreement

Dear Mr. Downing:

The New Jersey State Board of Nursing is in receipt of credible information advising that you are not in compliance with the private letter agreement that you signed on or about December 12, 2012.

The Recovery and Monitoring Program of New Jersey (RAMP) has notified the Board that you did not return RAMP enrolment paperwork and have not enrolled for RAMP monitoring.

The private letter agreement that you signed provides for automatic suspension of your nursing license for noncompliance. If the information the Board has received is not accurate, you are advised to forward proofs that you are in compliance with the private letter agreement to my attention within five (5) business days. You may send it to:

D.A.G. Susan Carboni Division of Law P.O. Box 45029 124 Halsey Street, 5<sup>th</sup> Floor Newark, NJ 07101



You may also fax me at (973)648-3879. You should telephone to verify receipt. Your failure to demonstrate that you are in compliance with the private letter agreement may result in the suspension of your nursing license.

Thank you for your attention.

Sincerely yours,

JEFFREY S. CHIESA ATTORNEY GENERAL OF NEW JERSEY

Susan Carboni

Deputy Attorney General

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## EXHIBIT

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DEPARTMENT OF LAW AND PUBLIC SAFETY
DEPARTMENT OF LAW & PUBLIC SAFETY
DIVISION OF CONSUMER AFFAIRS
NEW JERSEY STATE BOARD OF NURSING

### CERTIFICATION OF SUZANNE KINKLE

- I, Suzanne Kinkle, of full age, certify:
- 1. I am a registered nurse in the State of New Jersey, and employed as the Director and custodian of the records of the Recovery and Monitoring Program of New Jersey (RAMP), with offices at the New Jersey State Nursing Association, 1479 Pennington Road, Trenton, New Jersey 08618. I have been employed in that capacity since May 6, 2013.
- 2. I have consulted the records used by RAMP in the ordinary course of business and have ascertained that as of today's date Richard Downing, R.N.., has not sent in the paperwork for RAMP enrollment and has not enrolled in or participated in the RAMP program.

I certify that the foregoing statements made by me are true. I am aware that if any of the foregoing statements made by me are wilfully false, I am subject to punishment.

Suzamne Kinkle, R.N.

Director

Recovery and Monitoring Program

Dated: 5/30/20(3)